

Planning Proposal

To amend certain clauses and maps in
Wingecarribee Local Environmental Plan 2010.

Version 1 – Gateway Determination

February 2017



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ATTACHMENTS WHICH FORM PART OF THIS PLANNING PROPOSAL

1	Report to Council 14 December 2016
2	Resolution of Council 14 December 2016
3	Report to Council 13 March 2013 regarding Nattai Ponds & Braemar Garden World
4	Resolution of Council 13 March 2013 regarding Nattai Ponds & Braemar Garden World
5	Evaluation Criteria for Delegation of Plan Making Functions

LOCAL GOVERNMENT AREA : WINGECARRIBEE SHIRE COUNCIL**INTRODUCTION AND SUMMARY OF PROPOSED AMENDMENTS**

Wingecarribee Local Environmental Plan 2010 (WLEP 2010) was 'notified' on the NSW Legislation website on 16 June 2010. Since then several amendments have been made through the process of a Planning Proposal. This Planning Proposal seeks to amend certain clauses and maps in Wingecarribee Local Environmental Plan 2010 as follows which, based on experience in working with WLEP over the past five years, would strengthen and clarify the strategic framework within which land use planning and development assessments can occur.

The proposed amendments are discussed below. Each is subsequently considered in turn.

A. Amendments to Existing Clauses

- 1) Clause 4.2A - Erection of dwelling houses and dual occupancies on land in certain rural and environmental protection zones
- 2) Clause 4.2B - Boundary changes between lots in certain rural, residential and environmental protection zones
- 3) Clause 7.1 – Development on existing lots in zones R2, R3 and R5
- 4) Clause 7.3 – Earthworks
- 5) Schedule 2 Exempt Development – Public Events

B. Proposed New Clauses

- 1) Clause 4.1A – Minimum subdivision lot size for strata plan schemes in certain rural and residential zones
- 2) Clause 4.1AA - Minimum subdivision lot size for community title schemes in certain rural and residential zones
- 3) Clause 4.1 – Minimum subdivision lot size

C. Amendments to the Land Use Table

- 1) SP3 Tourist zone – to permit with consent - Extensive agriculture, Intensive plant agriculture, Agricultural produce industry and Farm buildings
- 2) B5 Business Development zone – to permit Educational Establishments to be consistent with the Infrastructure SEPP.

D. New Flood Maps

- Burradoo BU2 Catchment
- Mittagong Rivulet
- Whites Creek
- Wingecarribee River

E. Site Specific Amendments

- 1) The Old Milk Factory Bowral

- 2) No 4 Tyree Place Braemar
- 3) 20 Warreeah Lane Kangaloon
- 4) Braemar Garden World

INTENDED OUTCOMES AND JUSTIFICATIONS

A1 – AMEND CLAUSE 4.2A

At its Ordinary Meeting of Council held on 14 December 2016, Council resolved:

THAT a Planning Proposal to undertake certain administrative amendments to Wingecarribee Local Environmental Plan 2010 as described in this report be prepared and submitted to the Department of Planning and Environment for a Gateway Determination under s.56 of the Environmental Planning and Assessment Act 1979.

Clause 4.2A formed part of the report to Council.

Clause 4.2A - Erection of dwelling houses and dual occupancies on land in certain rural and environmental protection zones

- (1) *The objectives of this clause are as follows:*
 - (a) *to minimise the introduction of unplanned rural residential development, and*
 - (b) *to enable the replacement of lawfully erected dwelling houses and dual occupancies in rural zones.*
- (2) *This clause applies to land in the following zones:*
 - Zone RU1 Primary Production,*
 - Zone RU2 Rural Landscape,*
 - Zone RU4 Primary Production Small Lots,*
 - Zone E3 Environmental Management,*
 - Zone E4 Environmental Living.*
- (3) *Development consent must not be granted for the erection of a dwelling house or dual occupancy on a lot in a zone to which this clause applies, and on which no dwelling house or dual occupancy has been erected, unless the lot is:*
 - (a) *a lot that is at least the minimum lot size specified for that lot by the [Lot Size Map](#), or*
 - (b) *a lot created under clause 4.2C (3) (a) or clause 4.2C (5) (b), or*

- (b) *a lot created before this Plan commenced and on which the erection of a dwelling house or dual occupancy was permissible immediately before that commencement, or*
- (c) *a lot resulting from a subdivision for which development consent (or its equivalent) was granted before this Plan commenced and on which the erection of a dwelling house or dual occupancy would have been permissible if the plan of subdivision had been registered before that commencement, or*
- (d) *an existing holding.*

Discussion: This clause permits residential development on certain rural and environmental protection zones. Currently, the clause does not address an undersized lot created under WLEP 2010. Such an allotment can be created under the provisions of clause 4.6(6)(b), which states “Development consent must not be granted under this clause for a subdivision of land in Zone RU1 Primary Production, Zone RU2 Rural Landscape, Zone RU3 Forestry, Zone RU4 Primary Production Small Lots, Zone RU6 Transition, Zone R5 Large Lot Residential, Zone E2 Environmental Conservation, Zone E3 Environmental Management or Zone E4 Environmental Living if the subdivision will result in at least one lot that is less than 90% of the minimum area specified for such a lot by a development standard.”

The effect of this subclause is to create an allotment which is below the minimum lot size (being only 90% thereof), however without reference to that outcome in clause 4.2A, it is not clear that a dwelling house could be erected on the lot as intended.

Proposed amendment: It is proposed to insert a new subclause (3) (ac) with wording to be confirmed in consultation with the Parliamentary Counsel's Office, but which would have the effect of enabling a dwelling entitlement on a lot subdivided in accordance with Clause 4.6(6)(b).

A2 – AMEND CLAUSE 4.2B

At its Ordinary Meeting of Council held on 14 December 2016, Council resolved:

THAT a Planning Proposal to undertake certain administrative amendments to Wingecarribee Local Environmental Plan 2010 as described in this report be prepared and submitted to the Department of Planning and Environment for a Gateway Determination under s.56 of the Environmental Planning and Assessment Act 1979.

Clause 4.2B formed part of the report to Council.

Clause 4.2B Boundary changes between lots in certain rural, residential and environment protection zones

- (1) *The objective of this clause is to permit the boundary between 2 lots to be altered in certain circumstances, to give landowners a greater opportunity to achieve the objectives of a zone.*
- (2) *This clause applies to land in any of the following zones:*

- (a) Zone RU1 Primary Production,
 - (b) Zone RU2 Rural Landscape,
 - (c) Zone RU3 Forestry,
 - (d) Zone RU4 Primary Production Small Lots,
 - (e) Zone R5 Large Lot Residential,
 - (f) Zone E2 Environmental Conservation,
 - (g) Zone E3 Environmental Management,
 - (h) Zone E4 Environmental Living.
- (3) *Despite clause 4.1 (3), development consent may be granted to the subdivision of 2 adjoining lots, being land to which this clause applies, if the subdivision will not result in:*
- (a) *an increase in the number of lots, and*
 - (b) *an increase in the number of dwelling houses, secondary dwellings or dual occupancies on, or dwelling houses, secondary dwellings or dual occupancies that may be erected on, any of the lots, and*
 - (c) *a lot that is less than 2 hectares.*

Discussion: The purpose of this clause is to enable boundary adjustments between lots which are already below the minimum lot size by means of a Development Application (DA) instead of a Planning Proposal.

In drafting the clause, Council specified that it should not result in a lot less than 2 hectares in area. However, the R5 zone generally, and some rural or environmental zoned land, is already less than 2 hectares and therefore Clause 4.2B cannot be used in those situations to achieve a boundary adjustment.

Proposed amendment: It is proposed to amend subclause (3)(c) to state “a lot that is less than 2 hectares, unless one or both of the lots is already below 2 hectares.” All applications under this clause would be merit assessed in accordance with subclause (4) which addresses site constraints, adjacent land uses and amenity. Particular attention would be paid with lots below 2 hectares to ensure that only minimal and justifiable boundary adjustments were supported.

The option of removing R5 from the clause was considered, but, this would still not address rural and environmental zoned lots which are already below 2 hectares. With no other mechanism under WLEP 2010 or the Exempt and Complying State Environmental Planning Policy (SEPP) to enable even a small boundary adjustment in these situations, such adjustments would require a Planning Proposal.

A3 – AMEND CLAUSE 7.1

At its Ordinary Meeting of Council held on 14 December 2016, Council resolved:

THAT a Planning Proposal to undertake certain administrative amendments to Wingecarribee Local Environmental Plan 2010 as described in this report be prepared and submitted to the Department of Planning and Environment for a Gateway Determination under s.56 of the Environmental Planning and Assessment Act 1979.

Clause 7.1 formed part of the report to Council.

Clause 7.1 Development on existing lots in Zones R2, R3 and R5

- (1) *This clause applies to lots in Zone R2 Low Density Residential, Zone R3 Medium Density Residential and R5 Large Lot Residential that were created before the commencement of this Plan and:*
 - (a) *have an area that is at least the minimum lot size specified for that lot on the Lot Size Map, or*
 - (b) *on which the erection of a dwelling house was permissible immediately before that commencement, or*
 - (c) *if located in Zone R2 Low Density Residential at Hill Top, have:*
 - (i) *an area of not less than 700 square metres, and*
 - (ii) *a width of not less than 20 metres at the front alignment of the dwelling house, or*
 - (d) *if located in R5 Large Lot Residential west of Cumberteen Street, Hill Top, have an area of not less than 4,000 square metres.*
- (2) *Despite any other provision of this Plan, development consent may be granted for the erection of a dwelling house, dual occupancy development or multi dwelling housing on a lot to which this clause applies, if the development is permissible with consent on the land.*
- (3) *Development consent may only be granted under this clause for development on lots referred to in subclause (1) (d) if the lots, in the opinion of the consent authority, are suitable for such a purpose having regard to:*
 - (a) *the availability of vehicular access to the land, and*
 - (b) *the availability of public utility services to the land, and*
 - (c) *the physical, geotechnical, drainage, flooding and bush fire risk characteristics of the land.*

Discussion: The intent of this clause is to limit the construction of dwellings on existing lots to those that comply with the provisions of subclause (1)(a-d) with non-compliant lots being denied a dwelling entitlement. Legal opinion regarding this clause is that, because of the way it is currently written, the clause actually has the opposite effect in exempting non-compliant lots from the operation of subclauses (2) and (3).

Proposed amendment: To rectify this situation and provide a clause which operates as originally intended, it is proposed to amend subclause (1) to remove the wording ***were created before the commencement of this Plan*** and so that subclause (1) would read:

This clause applies to lots in Zone R2 Low Density Residential, Zone R3 Medium Density Residential and R5 Large Lot Residential that:

- (a) *have an area that is at least the minimum lot size specified for that lot on the Lot Size Map, or*
- (b) *are on land on which the erection of a dwelling house was permissible immediately before that commencement, or*
- (c) *if located in Zone R2 Low Density Residential at Hill Top, have:*
 - (i) *an area of not less than 700 square metres, and*
 - (ii) *a width of not less than 20 metres at the front alignment of the dwelling house, or*
- (d) *if located in R5 Large Lot Residential west of Cumberteen Street, Hill Top, have an area of not less than 4,000 square metres.*

A4 – AMEND CLAUSE 7.3 EARTHWORKS

At its Ordinary Meeting of Council held on 14 December 2016, Council resolved:

THAT a Planning Proposal to undertake certain administrative amendments to Wingecarribee Local Environmental Plan 2010 as described in this report be prepared and submitted to the Department of Planning and Environment for a Gateway Determination under s.56 of the Environmental Planning and Assessment Act 1979.

Clause 7.3 formed part of the report to Council.

Clause 7.3 - Earthworks

(1) *The objectives of this clause are as follows:*

- (a) *to ensure that any earthworks will not have a detrimental impact on environmental functions and processes, neighbouring uses or heritage items and features surrounding land,*
- (b) *to allow earthworks of a minor nature without separate development consent.*

(2) *Development consent is required for earthworks unless:*

- (a) *the work does not alter the ground level (existing) by more than 800 millimetres, or*
- (b) *the work is exempt development under this Plan or another applicable environmental planning instrument, or*
- (c) *the work is ancillary to other development for which development consent has been granted.*

Discussion: Subclause (2)(a) is inconsistent with the provisions of the Exempt and Complying State Environmental Planning Policy which limits the extent of alteration to the ground level to 600 millimetres. Amending this subclause brings it into line with the SEPP.

Subclause (2) does not consider flood prone land and the potential for earthworks to impact overland flow. By including such land in subclause (2), an application to undertake earthworks on flood prone land needs to be assessed by Council.

Proposed amendment: To rectify these issues it is proposed to insert a new subclause (2)(aa) and to amend subclause (2)(a) as follows:

- (2) (aa) the land is not shown as “Flood Planning Area” on the Flood Planning Area Map, and***
(2) (a) the work does not alter the ground level (existing) by more than ~~800~~ 600 millimetres, or...

A5 – AMEND SCHEDULE 2 EXEMPT DEVELOPMENT – PUBLIC EVENTS

At its Ordinary Meeting of Council held on 14 December 2016, Council resolved:

THAT a Planning Proposal to undertake certain administrative amendments to Wingecarribee Local Environmental Plan 2010 as described in this report be prepared and submitted to the Department of Planning and Environment for a Gateway Determination under s.56 of the Environmental Planning and Assessment Act 1979.

Schedule 2 Public Events formed part of the report to Council.

Public events

Use of public land (including a public reserve or public road) for public events, including stalls, meetings, exhibitions, entertainment or similar community, cultural or commercial purposes:

- (a) proposed event must be consistent with any applicable plan of management under the Local Government Act 1993 for the land,*
- (b) development must be carried out in accordance with a licence or hire agreement granted by the Council,*
- (c) must not be located on bush fire prone land.*

Discussion: The intent of subclause (c) is to ensure community safety by requiring that a Development Application (DA) be lodged if the event is to be held on bushfire prone land. However, this requires the lodgement of a DA for even the smallest community gathering. In these cases a Risk Management Evacuation Plan provided by the applicant as part the licence or hire agreement referred to in (b) of the clause would be sufficient.

Proposed amendment: Remove (c) from the clause and amend Council's standard licence or hire agreement to incorporate a Risk Management Evaluation Plan.

B1 – INSERT NEW CLAUSE 4.1A

At its Ordinary Meeting of Council held on 14 December 2016, Council resolved:

THAT a Planning Proposal to undertake certain administrative amendments to Wingecarribee Local Environmental Plan 2010 as described in this report be prepared and submitted to the Department of Planning and Environment for a Gateway Determination under s.56 of the Environmental Planning and Assessment Act 1979.

Clause 4.1A formed part of the report to Council.

4.1A Minimum subdivision lot size for strata plan schemes in certain rural and residential zones

(1) *The objective of this clause is to ensure that land to which this clause applies is not fragmented by subdivisions that would create additional dwelling entitlements.*

(2) *This clause applies to land in the following zones that is used, or is proposed to be used, for residential accommodation or tourist and visitor accommodation:*

- a) *Zone RU1 Primary Production,*
- b) *Zone RU2 Rural Landscape,*
- c) *Zone RU4 Primary Production Small Lots,*
- d) *Zone R5 Large Lot Residential.*

(3) *The size of any lot resulting from a subdivision of land to which this clause applies for a strata plan scheme (other than any lot comprising common property within the meaning of the [Strata Schemes \(Freehold Development\) Act 1973](#) or [Strata Schemes \(Leasehold Development\) Act 1986](#)) is not to be less than the minimum size shown on the [Lot Size Map](#) in relation to that land.*

Note. Part 6 of [State Environmental Planning Policy \(Exempt and Complying Development Codes\) 2008](#) provides that strata subdivision of a building in certain circumstances is specified complying development.

Discussion: The intent of both proposed clauses 4.1A and 4.1AA is ensure that the subdivision of any land under a strata or community title scheme is limited to the minimum lot size applicable under WLEP 2010. The need for such a clause is because of the wording of clause 4.1(4). Clause 4.1 states:

4.1 Minimum subdivision lot size

- (1) *The objectives of this clause are as follows:*
 - (a) *to identify minimum lot sizes,*
 - (b) *to ensure that the subdivision of land to create new lots is compatible with the character of the surrounding land and does not compromise existing development or amenity.*
- (2) *This clause applies to a subdivision of any land shown on the Lot Size Map that requires development consent and that is carried out after the commencement of this Plan.*
- (3) *The size of any lot resulting from a subdivision of land to which this clause applies is not to be less than the minimum size shown on the Lot Size Map in relation to that land.*
- (4) *This clause does not apply in relation to the subdivision of individual lots in a strata plan or community title scheme.*

By excluding strata and community title scheme subdivisions from the provisions of clause 4.1, it could be interpreted that subdivision below the minimum lot size is permitted for strata and community title schemes. The proposed new clauses clarify the development standard with regard to strata and community title subdivisions.

B2 – INSERT NEW CLAUSE 4.1AA

At its Ordinary Meeting of Council held on 14 December 2016, Council resolved:

THAT a Planning Proposal to undertake certain administrative amendments to Wingecarribee Local Environmental Plan 2010 as described in this report be prepared and submitted to the Department of Planning and Environment for a

Gateway Determination under s.56 of the Environmental Planning and Assessment Act 1979.

Clause 4.1AA formed part of the report to Council.

4.1AA Minimum subdivision lot size for community title schemes

- (1) *The objective of this clause are as follows:*
- (a) *to ensure that land to which this clause applies is not fragmented by subdivision that would create additional dwelling entitlements.*
- (2) *This clause applies to a subdivision (being a subdivision that requires development consent) under the Community Land Development Act 1989 of land in any of the following zones:*
- (a) *Zone RU1 Primary Production,*
 - (b) *Zone RU2 Rural Landscape,*
 - (c) *Zone RU4 Primary Production Small Lots,*
 - (d) *Zone R5 Large Lot Residential.*
- (3) *The size of any lot resulting from a subdivision of land to which this clause applies (other than any lot comprising association property within the meaning of the Community Land Development Act 1989) is not to be less than the minimum size shown on the Lot Size Map in relation to that land.*

Discussion: The intent of both proposed clauses 4.1A and 4.1AA is ensure that the subdivision of any land under a strata or community title scheme is limited to the minimum lot size applicable under WLEP 2010. The need for such a clause is because of the wording of clause 4.1(4). Clause 4.1 states:

4.1 Minimum subdivision lot size

- (1) *The objectives of this clause are as follows:*
- (a) *to identify minimum lot sizes,*
 - (b) *to ensure that the subdivision of land to create new lots is compatible with the character of the surrounding land and does not compromise existing development or amenity.*
- (2) *This clause applies to a subdivision of any land shown on the Lot Size Map that requires development consent and that is carried out after the commencement of this Plan.*
- (3) *The size of any lot resulting from a subdivision of land to which this clause applies is not to be less than the minimum size shown on the Lot Size Map in relation to that land.*
- (4) *This clause does not apply in relation to the subdivision of individual lots in a strata plan or community title scheme.*

By excluding strata and community title scheme subdivisions from the provisions of clause 4.1, it could be interpreted that subdivision below the minimum lot size is permitted for strata and community title schemes. The proposed new clauses clarify the development standard with regard to strata and community title subdivisions.

C1 – AMENDMENTS TO SP3 TOURIST ZONE LAND USE TABLE

At its Ordinary Meeting of Council held on 14 December 2016, Council resolved:

THAT a Planning Proposal to undertake certain administrative amendments to Wingecarribee Local Environmental Plan 2010 as described in this report be prepared and submitted to the Department of Planning and Environment for a Gateway Determination under s.56 of the Environmental Planning and Assessment Act 1979.

The SP3 Tourist zone land use table formed part of the report to Council.

The Wingecarribee Local Planning Strategy 2015-2031, adopted by Council on 23 March 2016, included recommendation 5.5 - *Initiate a Planning Proposal to permit with consent in the SP3 Tourist zone the following land uses – Extensive agriculture, Intensive plant agriculture, Agricultural produce industry and Farm buildings.*

It is proposed to action this recommendation as part of this Planning Proposal. To give effect to the recommendation the following amendments to the SP3 Tourist land use table are required:

- Include as *permitted with consent* 'Extensive agriculture' and 'Intensive plant agriculture' (thereby excluding them from the group term 'Agriculture' which is *prohibited*).
- Include as *permitted with consent* 'Agricultural produce industry' (thereby removing it from the group term 'Rural Industries' which is *prohibited*).
- Remove 'Farm buildings' from *prohibited* (thereby making them *permitted with consent*)

WLEP 2010 defines the above terms as follows:

- **agriculture** means any of the following:
 - (a) aquaculture,
 - (b) extensive agriculture,
 - (c) intensive livestock agriculture,
 - (d) intensive plant agriculture.
- **agricultural produce industry** means a building or place used for the handling, treating, processing or packing, for commercial purposes, of produce from agriculture (including dairy products, seeds, fruit, vegetables or other plant material), and includes wineries, flour mills, cotton seed oil plants, cotton gins, feed mills, cheese and butter factories, and juicing or canning plants, but does not include a livestock processing industry.
- **extensive agriculture** means any of the following:
 - (a) the production of crops or fodder (including irrigated pasture and fodder crops) for commercial purposes,
 - (b) the grazing of livestock for commercial purposes,
 - (c) bee keeping,
 - (d) a dairy (pasture-based).
- **farm building** means a structure the use of which is ancillary to an agricultural use of the landholding on which it is situated and includes a hay shed, stock holding yard, machinery shed, shearing shed, silo, storage tank, outbuilding or the like, but does not include a dwelling.

- **intensive plant agriculture** means any of the following:
 - (a) the cultivation of irrigated crops for commercial purposes (other than irrigated pasture or fodder crops),
 - (b) horticulture,
 - (c) turf farming,
 - (d) viticulture.
- **rural industry** means the handling, treating, production, processing, storage or packing of animal or plant agricultural products for commercial purposes, and includes any of the following:
 - (a) agricultural produce industries,
 - (b) livestock processing industries,
 - (c) composting facilities and works (including the production of mushroom substrate),
 - (d) sawmill or log processing works,
 - (e) stock and sale yards,
 - (f) the regular servicing or repairing of plant or equipment used for the purposes of a rural enterprise.

C2 – AMENDMENTS TO B5 BUSINESS DEVELOPMENT ZONE LAND USE TABLE

At its Ordinary Meeting of Council held on 14 December 2016, Council resolved:

THAT a Planning Proposal to undertake certain administrative amendments to Wingecarribee Local Environmental Plan 2010 as described in this report be prepared and submitted to the Department of Planning and Environment for a Gateway Determination under s.56 of the Environmental Planning and Assessment Act 1979.

The B5 Business Development zone land use table formed part of the report to Council.

In reviewing the land use tables within WLEP 2010 it became apparent that '*Educational Establishments*' are *prohibited* in the B5 Business development zone. This prohibition is contrary to the provisions of State Environmental Planning Policy (Infrastructure) 2007 (Infrastructure SEPP).

As the SEPP takes precedence over WLEP 2010, it is proposed to remove '*Educational Establishments*' from the *prohibited*, category of the B5 Business development land use table, thereby making them *permitted with consent* in accordance with the SEPP.

WLEP 2010 defines **Educational Establishments** as meaning a building or place used for education (including teaching), being:

- (a) a school, or
- (b) a tertiary institution, including a university or a TAFE establishment, that provides formal education and is constituted by or under an Act.

D1 – NEW FLOOD MAPS

At its Ordinary Meeting of Council held on 14 December 2016, Council resolved:

THAT a Planning Proposal to undertake certain administrative amendments to Wingecarribee Local Environmental Plan 2010 as described in this report be prepared and submitted to the Department of Planning and Environment for a Gateway Determination under s.56 of the Environmental Planning and Assessment Act 1979.

The new flood maps formed part of the report to Council.

The following Flood Studies and Plans have been adopted by Council, as indicated below, since WLEP 2010 was first made and need be included on the Flood Planning Maps which form part of the LEP.

- *Burradoo BU2 Catchment*
- *Mittagong Rivulet*
- *Whites Creek*
- *Wingecarribee River*

Links to these studies on Council's website will form part of the exhibition material.

E1 – SITE SPECIFIC AMENDMENT – THE OLD MILK FACTORY BOWRAL

At its Ordinary Meeting of Council held on 14 December 2016, Council resolved:

THAT a Planning Proposal to undertake certain administrative amendments to Wingecarribee Local Environmental Plan 2010 as described in this report be prepared and submitted to the Department of Planning and Environment for a Gateway Determination under s.56 of the Environmental Planning and Assessment Act 1979.

The proposed amendment to The Old Milk Factory Bowral formed part of the report to Council.

Amendment No 4 to WLEP 2010, made on 11 May 2012, included an amendment to the Land Zoning Map to remove the SP2 Infrastructure zone from a portion of Lot 3 DP 1114582 (The Old Milk Factory, 33-37 Station Street, Bowral) as it was no longer required for the Station Street realignment.

At that time, the Land Reservation Acquisition Map should have also been similarly amended. The proposed amendment to the Land Reservation Acquisition Map would rectify this. The location of the land acquisition affectation to be removed is indicated in yellow on Figure 1 below.



Figure 1 Location of Land Reservation Acquisition affectation to be removed

E2 – SITE SPECIFIC AMENDMENT – NO. 4 TYREE PLACE BRAEMAR

The proposed amendment to No 4 Tyree Place Braemar formed part of the report to Council.

The subject land forms part of the Bunnings Warehouse (No. 2) and Tenancy (No. 4) located in Tyree Place Braemar as indicated in **Figures 2 and 3** below.

The Development Application (06/0843) was approved on 9 February 2007 under Wingecarribee Local Environmental Plan 1989 (WLEP 1989). Bunnings 'warehouse' was subsequently erected and commenced trading in early 2008. The bulky goods warehouse ('tenancy') was also erected and, although substantially completed, has never received an Occupation Certificate and remains empty. Condition 5 of 06/0843 required that a separate DA would need to be submitted for the fit out and use of the tenancy.

On 16 June 2010, WLEP 2010 came into effect, replacing WLEP 1989. The Bunning sites were incorporated into the broader Northern Gateway IN1 General Industrial zone which prohibits 'Bulky Goods Premises'. (The main Bunnings site operates under the definition of 'Warehouse or Distribution Centre' which is permitted with consent in the IN1 General Industrial zone.)

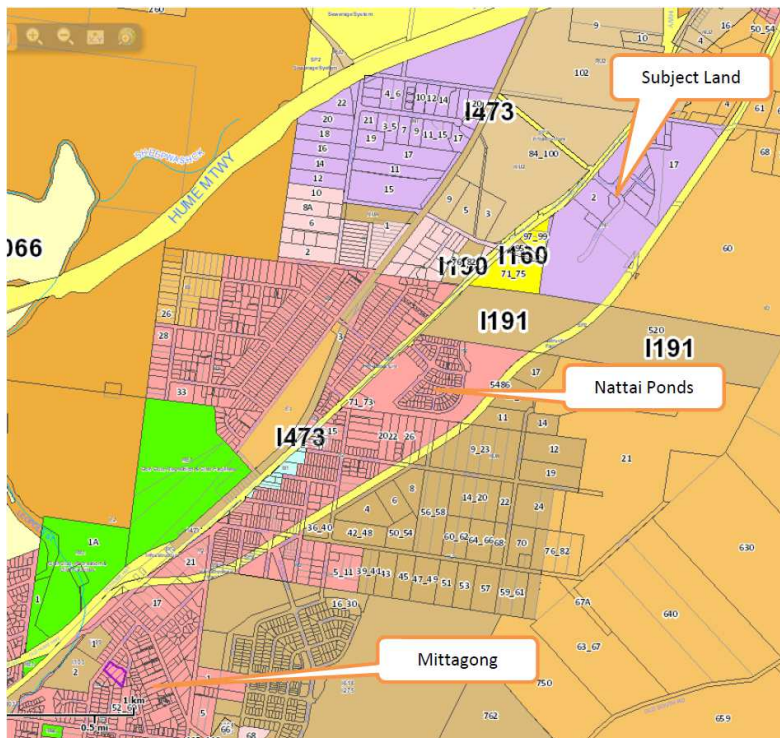


Figure 2 Location of the subject site on Old Hume Highway Braemar



Figure 3 Location of the Bunnings 'Warehouse' and Approved 'Tenancy'

As a consequence of the rezoning to IN1 General Industrial, the 'tenancy' building, which received approval to operate as a "Bulky Goods Premises" under LUA06/0843, is now unable to do so. The building is not suitable for a more general industrial use.

During the preparation of the Wingecarribee Local Planning Strategy 2015-2031, a submission was received requesting that Council rezone the subject land to IN2 Light Industrial to permit use of the 'tenancy' building for the purposes of a 'bulky goods premises'.

At the Ordinary meeting of Council on 23 March 2016 it was resolved:

THAT the rezoning to IN2 of Lot 2 DP 1149654, 4 Tyree Place, Braemar to permit development for the purposes of a bulky good premises be supported for inclusion in the Braemar Precinct Plan of the Wingecarribee Local Planning Strategy 2015-2031.

The matter has been included in this administrative Planning Proposal because the prohibition of a Development Approval granted in 2007 has come about simply due to the intervening introduction of WLEP 2010 and not because of any underlying change in the circumstances prevailing when the application was initially assessed.

It is recommended that the administrative Planning Proposal include rezoning the subject land, No 4 Tyree Place Braemar (Lot 2 DP 1149654) from IN1 General Industrial to IN2 Light Industrial as resolved on 23 March 2016.

E3 – SITE SPECIFIC AMENDMENT – 20 WARREEAH LANE KANGALOON

The proposed amendment to 20 Warreeah Lane Kangaloon formed part of the report to Council.

The subject land is located on the corner of Warreeah Lane and Kangaloon Road Kangaloon. The land is adjacent to a much smaller parcel containing the Uniting Church and cemetery (Lot 1 DP 903442) which is listed as an Item of Heritage in Schedule 5 of WLEP 2010. These locations are identified on **Figures 4 and 5** below.



Figure 4 Location of the subject land

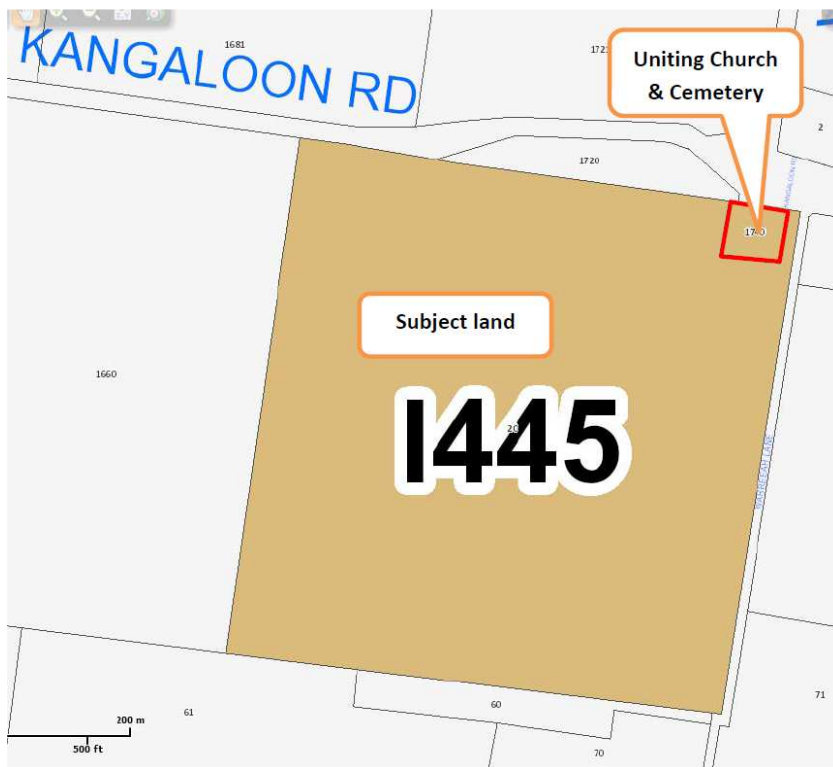


Figure 5 Location of the subject land in relation to the Uniting Church Item of Heritage

The heritage listing is intended to apply only to the Kangaloon Uniting Church and Cemetery (Lot 1 DP 903442). The incorrect listing of the subject land would appear to be a drafting error at the time of preparing the maps for WLEP 2010. There is no other justification for retaining the subject land within the Heritage listing.

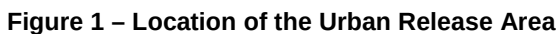
It is proposed to amend the listing for the subject land in Schedule 5 to remove the subject land, but retain the Uniting Church and cemetery property, and amend the heritage map accordingly in order to correct this error.

E3 – SITE SPECIFIC AMENDMENT – BRAEMAR GARDEN WORLD & NATTAI PONDS, BRAEMAR

At its Ordinary meeting of Council held on 13 March 2013, Council resolved:

THAT Council resolves to prepare a Planning Proposal to Insert the area comprising that part of Lot 117 DP 659149 zoned R2 Low Density Residential, known as Braemar Garden World, and Lots 1-8 DP 1044854 and Lots 2 and 3 DP 607486, known as Nattai Ponds, on to the relevant Urban Release Map under WLEP 2010.

The subject sites which comprise the Urban Release Area are located as indicated on Figure 6 below.



- (a) a staging plan for the timely and efficient release of urban land making provision for necessary infrastructure and sequencing,
- (b) an overall transport movement hierarchy showing the major circulation routes and connections to achieve a simple and safe movement system for private vehicles, public transport, pedestrians and cyclists.

- (c) an overall landscaping strategy for the protection and enhancement of riparian areas and remnant vegetation, including visually prominent locations, and detailed landscaping requirements for both the public and private domain,
- (d) a network of passive and active recreational areas,
- (e) stormwater and water quality management controls,
- (f) amelioration of natural and environmental hazards, including bushfire, flooding and site contamination and, in relation to natural hazards, the safe occupation of, and the evacuation from, any land so affected,
- (g) detailed urban design controls for significant development sites,
- (h) measures to encourage higher density living around transport, open space and service nodes,
- (i) measures to accommodate and control appropriate neighbourhood commercial and retail uses,
- (j) suitably located public facilities and services, including provision for appropriate traffic management facilities and parking.

The DCP controls adopted on 28 November 2012 for the Braemar Garden World site will form the basis for the drafting of a separate Northern Gateway Urban Release Area Development Control Plan and will replace those previous controls once adopted. The preparation of a single DCP for the whole Urban Release Area will also ensure that both sites are developed in a cohesive and co-ordinated manner.

Proposed Amendment: Due to the high visibility of the subject land at the northern gateway to the Shire, the identification of the land as an Urban Release Area will allow for a cohesive development of the site as a whole to occur through the preparation of a single Development Control Plan. A Planning Proposal is required because the WLEP 2010 Urban Release Areas Map requires amendment.

EXPLANATION OF THE PROVISIONS

To achieve the intended outcomes of the Planning Proposal the following amendments to the WLEP 2010 instrument will be required:

1. Amend clause 4.2A to insert a new subclause (3) (ac) with wording to be confirmed in consultation with the Parliamentary Counsel's Office, but which would have the effect of enabling a dwelling entitlement on a lot subdivided in accordance with Clause 4.6(6)(b).
2. Amend clause 4.2B subclause (3)(c) to state ***“a lot that is less than 2 hectares, unless one or both of the lots is already below 2 hectares.”*** All applications under this clause would be merit assessed in accordance with subclause (4) which addresses site constraints, adjacent land uses and amenity. Particular attention would be paid with lots below 2 hectares to ensure that only minimal and justifiable boundary adjustments were supported.

3. Amend clause 7.1 subclause (1) to remove the wording ~~were created before the commencement of this Plan and~~ so that subclause (1) would read:

This clause applies to lots in Zone R2 Low Density Residential, Zone R3 Medium Density Residential and R5 Large Lot Residential that:

- (a) have an area that is at least the minimum lot size specified for that lot on the Lot Size Map, or***
 - (b) are on land on which the erection of a dwelling house was permissible immediately before that commencement, or***
 - (c) if located in Zone R2 Low Density Residential at Hill Top, have:***
 - (i) an area of not less than 700 square metres, and***
 - (ii) a width of not less than 20 metres at the front alignment of the dwelling house, or***
 - (d) if located in R5 Large Lot Residential west of Cumberteen Street, Hill Top, have an area of not less than 4,000 square metres.***
4. Amend clause 7.3 to insert subclause 2(aa) and amend subclause 2(a) as indicated:
- (2) (aa) the land is not shown as “Flood Planning Area” on the Flood Planning Area Map, and***
(2) (a) the work does not alter the ground level (existing) by more than 800 600 millimetres, or...
5. Amend Schedule 2 Public Events to remove subclause (c).
6. Insert new clause 4.1A Minimum subdivision lot size for strata plan schemes in certain rural and residential zones.
7. Insert new clause 4.1AA Minimum subdivision lot size for community title schemes
8. Amend SP3 Tourist zone land use table as follows:
- o Include as *permitted with consent* ‘Extensive agriculture’ and ‘Intensive plant agriculture’ (thereby excluding them from the group term ‘Agriculture’ which is *prohibited*).
 - o Include as *permitted with consent* ‘Agricultural produce industry’ (thereby removing it from the group term ‘Rural Industries’ which is *prohibited*).
 - o Remove ‘Farm buildings’ from *prohibited* (thereby making them *permitted with consent*)
9. Remove ‘Educational Establishments’ from the prohibited category of the B5 Business Development land use table, thereby making them permitted with consent in the zone.

To achieve the intended outcomes of the Planning Proposal the following WLEP 2010 maps will require amendment:

Maps to be amended	Detail of Amendment
Flood maps as required	To reflect adopted study maps for the following: • Burradoo BU2 Catchment • Mittagong Rivulet • Whites Creek • Wingecarribee River

	These maps are attached.
Land Acquisition Reservation Map LRA_007B	Remove affectation associated with Old Milk Factory
Land Zoning Map LZN_007I	Rezone proposed part of 4 Tyree Place from IN1 to IN2
Local Clauses Map Schedule 1 CL1_007C	Remove 4A
Heritage Map HER_010	Remove Item I445
Urban Release Area Map	A new map will need to be created for Item E3 Nattai Ponds & Garden World Braemar.

Section B – Relationship to strategic planning framework

1. Is the Planning Proposal consistent with the objectives and actions contained within the applicable regional or sub-regional strategy (including draft strategies)?

The Planning Proposal is consistent with Sydney Canberra Corridor Regional Plan, the draft South East & Tablelands Regional Plan, the Wingecarribee 2031+ Community Strategic Plan and the adopted Wingecarribee Local Planning Strategy 2015-2031.

2. Is the Planning Proposal consistent with a council's local strategy or other local strategic plan?

Yes, as above.

3. Is the Planning Proposal consistent with applicable State Environmental Planning Policies?

The Planning Proposal is considered to be consistent with all relevant State Environmental Planning Policies, namely:

SEPP44 – Koala Habitat Protection

SEPP (Infrastructure)

SEPP (Sydney Drinking Water Catchment) 2011

Referral to Water NSW will be undertaken prior to public exhibition.

4. Is the Planning Proposal consistent with applicable Section 117 Directions?

The following table provides an assessment of the Directions issued by the Minister for Planning under section 117(2) of the *EP&A Act 1979*:

The Planning Proposal is considered to be consistent with all relevant Ministerial Directions under Section 117(2) of the *EP&A Act 1979*.

Section C – Environmental, Social & Economic Impacts**5. Is there any likelihood that critical habitat or threatened species, populations or ecological communities, or their habitats, will be adversely affected as a result of the Planning Proposal?**

No critical habitat or threatened species, populations or ecological communities or their habitats will be adversely affected by any of the proposed amendments within this Planning Proposal.

6. Are there any other likely environmental effects as a result of the Planning Proposal and how are they proposed to be managed?

Amendments to existing clauses and the proposed new clauses of relevance to this issue will all ensure that Rural and Environmental Protection zones in particular are protected from inappropriate subdivision and development.

The incorporation of adopted flood studies into WLEP 2010 and the proposed amendments to Earthworks provisions will ensure the appropriate management of flood liable land within the Shire.

7. Has the Planning Proposal adequately addressed any social and economic effects?

Proposed amendments to the SP3 Tourist zone will enable the ongoing use of such land for agricultural purposes providing a stronger base for rural tourism opportunities.

Section D – State and Commonwealth Interests**8. Is there adequate public infrastructure for the Planning Proposal?**

No public infrastructure is required.

PART 4 – MAPPING

The following maps require amendment as indicated in the Explanation of Provisions above.

PART 5 – COMMUNITY CONSULTATION

Community consultation will occur as directed in the Gateway Determination and in accordance with the Department's Guide to preparing LEPPs. It is noted that Council normally provides at least 28 days of public exhibition which includes, as relevant, notification by letter/email to adjoining property owners and weekly advertising in the Southern Highland News for the duration of the exhibition period. Copies of the Planning Proposal and relevant documentation are provided

on Council's website, at the Customer Service Counter at the Civic Centre and at all relevant libraries including Council's Rural Outreach & Delivery Service(ROADS) Mobile Library.

PART 6 – TIMELINE

It is anticipated that the Planning Proposal will progress in accordance with the following key timeline milestones:

MILESTONE	INDICATIVE DATE
Gateway Determination	March 2017
Agency Consultation	April 2017
Public Exhibition	May 2017
Report to Council on exhibition of Planning Proposal.	June 2017
S.59 Documents to DP&E & PCO.	July 2017
Approximate completion date	August 2017

DELEGATIONS

Council is applying to use its delegations to complete this Proposal. The Department's form *Evaluation Criteria for Delegation of Plan Making Functions* has been attached for consideration.

*****END*****